The U.S. Department of Justice (DOJ), Office of Justice Programs (OJP), Bureau of Justice Statistics (BJS) is seeking applications for FY 2013 National Criminal History Improvement Program (NCHIP). This program furthers the Department’s mission to enhance the crime fighting and criminal justice capabilities of state and tribal governments by improving the accuracy, utility, and interstate accessibility of criminal history records and enhancing records of protective orders involving domestic violence and stalking, sex offender records, automated identification systems and other state systems supporting national records systems and their use for criminal history background checks. For the purpose of this solicitation the term “state” includes the District of Columbia and U.S. territories.

**FY 2013 National Criminal History Improvement Program (NCHIP)**

**Eligibility**

Eligible applicants are limited to the agency designated by the governor in each state to administer the NCHIP program, and federally recognized tribal entities. States and tribes may choose to submit applications as part of a multi-state consortium, multi-tribe consortium, or other entity. In such cases, please contact your BJS program manager for further information.

BJS may elect to make awards for applications submitted under this solicitation in future fiscal years, dependent on the merit of the applications and on the availability of appropriations.

**Deadline**

Applicants must register with Grants.gov prior to submitting an application. (See “How to Apply,” page 23.) All applications are due by 11:59 p.m. eastern time on Monday, May 13, 2013. (See “Deadlines: Registration and Application,” page 4.)

**Contact Information**

For technical assistance with submitting an application, contact the Grants.gov Customer Support Hotline at 800-518-4726 or 606–545–5035, or via e-mail to support@grants.gov.

**Note:** The Grants.gov Support Hotline hours of operation are 24 hours a day, 7 days a week, except federal holidays.

For assistance with any other requirements of this solicitation, contact Devon B. Adams, Chief, Criminal Justice Data Improvement Program, by telephone at 202-307-0765, or by e-mail at askbjs@usdoj.gov. Include “NCHIP13” in the subject line.

Grants.gov number assigned to this announcement: BJS-2013-3534
Contents

Overview ................................................................................................................................. 3
Deadlines: Registration and Application .............................................................................. 4
Eligibility ................................................................................................................................. 4
Program-Specific Information ............................................................................................... 5
Performance Measures ....................................................................................................... 11
Notice of Post-Award FFATA Reporting Requirement ....................................................... 13
What an Application Should Include ................................................................................ 13
  Information to Complete the Application for Federal Assistance (SF-424) .................... 14
  Program Narrative ............................................................................................................. 14
  Budget Detail Worksheet and Budget Narrative ............................................................. 16
  Indirect Cost Rate Agreement (if applicable) .................................................................. 17
  Tribal Authorizing Resolution (if applicable) ............................................................... 17
  Additional Attachments .................................................................................................... 18
  Other Standard Forms ....................................................................................................... 19
Selection Criteria .................................................................................................................. 19
Review Process ..................................................................................................................... 21
Additional Requirements ...................................................................................................... 21
How to Apply ........................................................................................................................ 23
Provide Feedback to OJP on This Solicitation ................................................................. 25
Application Checklist ........................................................................................................... 26
FY 2013 National Criminal History Improvement Program (NCHIP) (CFDA 16.554)

Overview

BJS is publishing this notice to announce the continuation of the National Criminal History Improvement Program (NCHIP) in Fiscal Year (FY) 2013, identify the program priorities, and provide information on application requirements.

The goal of the NCHIP grant program is to improve the nation’s safety and security by enhancing the quality, completeness, and accessibility of criminal history record information and by insuring the nationwide implementation of criminal justice and noncriminal justice background check systems. Achieving this goal is contingent on accomplishing four objectives:

• providing direct financial and technical assistance to states and tribes to improve their criminal records systems and other related systems in an effort to support background checks;

• ensuring the infrastructure is developed to connect criminal history records systems to the state record repository or appropriate federal agency record system and ensuring records are accessible through the Federal Bureau of Investigation (FBI) records systems;

• providing the training and technical assistance needed to ensure that records systems are developed and managed to conform to FBI standards, and appropriate technologies, while ensuring that contributing agencies adhere to the highest standards of practice with respect to privacy and confidentiality; and

• using systematic evaluation and standardized performance measurement and statistics to assess progress made in improving in national records holdings and background check systems.

The NCHIP program serves as an umbrella for various record improvement activities and funding streams, each of which has unique goals and objectives. As a basic principle of this program, BJS strongly encourages states and tribes to ensure the integrated functioning of record improvement initiatives, regardless of the funding source. Also, BJS strongly encourages applicants to match and/or leverage the federal funds provided with other resources to the maximum extent possible.

Authorizing legislation

In the past, appropriations for the NCHIP program have been made pursuant to the Crime Identification Technology Act of 1998 and the procedures for applying for NCHIP grants generally reflect the provisions of that Act. The NCHIP program implements the grant provisions of—


• The Victims of Trafficking and Violence Protection Act of 2000, Pub. L. No. 106-386, 114 Stat. 1464 (2000) and related laws pertaining to the identification, collection, analysis and interstate exchange of records relating to domestic violence and stalking (including protection orders);

• The Violence Against Women Act of 1994, codified as amended at 42 U.S.C. Section 14031 et seq.; and

• The Violence Against Women and Department of Justice Reauthorization Act of 2005, Pub. L. No. 109-162, 119 Stat 2960 (2006); and

• relevant requirements of the Tribal Law and Order Act, Pub. L. No. 111-211, 124 Stat 2299, Section 251(b)(1) (2010).

**Deadlines: Registration and Application**

Applicants must register with Grants.gov in order to submit an application. OJP encourages applicants to register several weeks before the application submission deadline. In addition, OJP urges applicants to submit applications 72 hours prior to the application due date. The deadline to apply for funding under this announcement is 11:59 p.m. eastern time on Monday, May 13, 2013. See “How to Apply” on page 23 for details.

**Eligibility**

The NCHIP application must be submitted by the agency designated by the Governor to administer the NCHIP program or a federally recognized Indian tribe. States and tribes may
choose to submit applications as part of a multi-state consortium, multi-tribe consortium, or other entity. In such cases, please contact your BJS program manager for further information. Also, as required by Crime Identification Technology Act of 1998 (CITA) under 42 USC 14601(c), to be eligible to receive an NCHIP grant, the application must specifically assure that the state, territory, or tribe—

1. has the capability to contribute pertinent information to the National Instant Criminal Background Check System (NICS) established under section 103(b) of the Brady Handgun Violence Prevention Act (18 U.S.C. 922 note).

2. is or will be following a comprehensive strategy for information sharing systems to improve the functioning of the criminal justice system, with an emphasis on integration of all criminal justice components, law enforcement, courts, prosecution, corrections, and probation and parole. Further, the strategy must be developed in consultation with appropriate federal, state, or local officials with emphasis on the recommendation of officials whose duty it is to oversee, plan, and implement integrated information technology systems, and contain—

   a. definition and analysis of “integration” in the jurisdictions developing integrated information sharing systems;

   b. an assessment of the criminal justice resources being devoted to information technology;

   c. resource needs;

   d. federal, state, regional, local, and tribal information technology coordination requirements; and,

   e. priorities for planning and implementation of information technology systems.

3. coordinates the programs funded by NCHIP with other federally funded information technology programs, including directly funded local programs; and,

4. assures that the individuals who developed the grant application took into consideration the needs of all branches of the government and specifically sought the advice of the chief of the highest court of the jurisdiction, with respect to the application.

   (See “Additional Attachments” on page 18)

**Program-Specific Information**

**Goals, Objectives, and Deliverables**

The NCHIP program was initiated in 1995 and has encompassed evolving efforts to support state activities for the establishment of records systems and the collection and use of criminal history and related records. Pursuant to 42 USC § 3732(c), BJS is authorized to, "provide for improvements in the accuracy, quality, timeliness, immediate accessibility, and integration of State criminal history and related records, support the development and enhancement of national systems of criminal history and related records including the National Instant Criminal
Background Check System, the National Incident-Based Reporting System, and the records of the National Crime Information Center, facilitate State participation in national records and information systems, and support statistical research for critical analysis of the improvement and utilization of criminal history records.” NCHIP and the NICS Act Record Improvement Program (NARIP) are one means by which BJS provides for such improvements.

The National Sex Offender Registry Assistance Program (NSOR-AP) was added to NCHIP in FY 1998, with a $25 million appropriation to help states upgrade sex offender registries consistent with federal and state standards and to provide data to the FBI’s National Sex Offender Registry. Since FY 1999, funding for state sex offender registries has been covered under the general NCHIP.

As part of the Violent Crime Control Act, the Violence Against Women Act of 1994 authorized a total of $6 million for fiscal years 1996 through 1998 to improve processes for entering data on stalking and domestic violence into local, state, and national databases. The funds were incorporated into and awarded under the NCHIP program during those years. This program was re-authorized by the Violence Against Women Act of 2000 (Pub. L. No. 106-386, Section 8) at $3 million per year for fiscal years 2001 through 2006, and funding was re-instituted in FY 2002. The Violence Against Women and Department of Justice Reauthorization Act of 2005 (Pub. L. No. 109-162, Section 109) authorized appropriations for the program at $3 million for each of fiscal years 2007 through 2011.

To date, all states, the District of Columbia, and five U.S. territories have received funds under NCHIP. Federally recognized tribes are also eligible to apply for funds under NCHIP. Further information about the history of the NCHIP program and its accomplishments are available at www.bjs.gov/index.cfm?ty=tp&tid=47. NCHIP has provided support to states in the following areas:

- improving disposition reporting and support for courts
- facilitating participation in the Interstate Identification Index (III)
- improving record automation and fingerprint data
- increasing participation in the National Instant Criminal Background Check System
- creating, updating, and enhancing sex offender registries
- improving identification and access to domestic violence records/protection orders.

**Issues and needs to be addressed**

Despite the tremendous progress made toward criminal record improvements, several significant shortcomings remain.

- Many arrest records available through III – excluding those for the 16 states participating in the National Fingerprint File (NFF) – are missing case outcome information in the FBI’s Criminal History File. Missing case disposition information also continues to plague many record systems. It remains vitally important that the courts and prosecutors be major players in the development of improvements to criminal records systems. The involvement of these officials is key to helping ensure the timely and accurate transmittal of disposition information, including non-prosecution outcomes, to criminal record repositories.
• Many entities are not submitting all available qualifying records to the NICS Index.

• Some entities are not yet submitting qualifying records to the National Crime Information Center (NCIC) Protection Order File, and the FBI reports continued problems with the appropriate flagging of protection orders regarding the prohibition for firearm purchases.

This program announcement is intended to target FY 2013 NCHIP resources on these specific needs as identified in the following priorities.

Priority areas for grant funding

Through this competitive solicitation, BJS invites applications from states, territories, and tribes that (1) propose projects that specifically and directly address one or more of the priority areas identified below, and (2) to the maximum extent possible, propose to match and/or leverage the NCHIP award with other resources.

1. Updating and automating case outcomes from courts and prosecutors in state records and the FBI’s Criminal History File

Allowable costs may include activities such as—

a. automating the interface between the record repository and prosecutors, courts, and corrections, including the development of relevant information exchange package documentation based on the National Information Exchange Model (NIEM);

b. implementing improved criminal history record capture procedures, including complete arrest reporting and researching missing dispositions, provided that the captured data are subsequently included in relevant state and federal files;

c. ensuring that records of all criminal events that start with an arrest or indictment are included in background check files;

d. capturing data on domestic violence misdemeanor convictions;

e. capturing data on persons convicted of abuse of children, the elderly, and the disabled and/or stalking and domestic violence offenses (including protection orders and violations thereof);

f. implementing or upgrading record systems that facilitate immediate identification of disposition records, provided the records are accessible for criminal history inquiries;

g. reducing any backlog of missing court dispositions;

h. implementing the standardized RAP sheet format, which relies on NIEM, and assisting states in converting criminal history records to the standard interstate RAP sheet format or developing electronic interchange capabilities related thereto;

i. converting manual or other non-automated records to electronic records;
j. submitting disposition information to the FBI via the Interstate Identification Index (III) Message Key (MKE), Machine Readable Data (MRD) process, or other methods of transmission accepted by the FBI;

k. establishing more effective accuracy and information quality controls;

l. converting juvenile records to the adult system (federal regulations allow the FBI to accept juvenile records if submitted by the state or local arresting agency);

m. upgrading equipment to directly improve availability of data where appropriate, given the level of data completeness and participation in national records systems (the ongoing and/or maintenance costs associated with any such equipment are allowable only for the first 12-month period);

n. purchasing livescan equipment for local agencies where the funds can be justified on the basis of geographic, population, traffic, or other related factors, and only when the jurisdiction has established an Automated Fingerprint Identification System (AFIS) and either has implemented or is implementing procedures to ensure that the AFIS is compatible with FBI standards (the ongoing and/or maintenance costs associated with any such equipment are allowable only for the first 12-month period); and

o. ensuring compatibility with federal record systems, such as III, and implementing integrated system strategies that interface all components of the criminal justice system, including law enforcement, prosecutors, courts, and corrections, to the extent that such expenditures improve the availability of criminal record data, including protection orders, and provided that any systems funded are compatible with FBI standards for national data systems, such as National Incident-Based Reporting System (NIBRS), National Crime Information Center (NCIC), NICS, Integrated Automated Fingerprint Identification System (IAFIS), the NCIC Protection Order File, and the NCIC National Convicted Sexual Offender Registry. However, funds may not be used to support studies, analysis, design, or development of integrated systems strategies.

2. Automating access to information concerning persons prohibited from possessing or receiving a firearm and transmitting relevant records to III, NCIC, and the NICS Index, including persons who have been adjudicated as a mental defective or have been committed to a mental institution; are unlawful users of, or addicted to, any controlled substance; are the subject of protection or restraining orders; and/or have been convicted of a misdemeanor crime of domestic violence

Allowable costs may include activities such as—

a. identifying and developing access to data on persons prohibited from firearm purchases under the Gun Control Act (18 U.S.C. Section 922), as amended by the Brady Act;

b. participating in the FBI’s Identification for Firearms Sales (IFFS) program, which is a system for flagging Interstate Identification Index (III) records for the immediate and accurate identification of convicted felons;
c. enabling the state to serve as a Point of Contact (POC) under the NICS system (including costs of equipment, software, personnel training, and development and implementation of related operating and administrative procedures). However, funds may not be used to cover ongoing costs of presale firearm background checks, but may be used to pay costs associated with capturing dispositions in response to a specific NICS inquiry, provided that the captured data are entered into the automated state and FBI system, thus serving to upgrade the permanent quality of the record systems;

d. instituting programming or operational changes in records management necessary to comply with the requirements for NICS record-keeping and reporting the status of transactions; and

e. establishing electronic interfaces and/or information exchanges between criminal history records, sex offender registry, and civil protection order files to ensure that, consistent with state law, a complete data review is possible in connection with background checks for child care or other authorized purposes. Funds may be used to develop software to establish protocols to permit interface between the criminal history record system, the state sex offender registry, and related protection order files, including files of civil protection orders.

3. Full participation in the Interstate Identification Index (III) and the National Fingerprint File (NFF) including adoption and implementation of the National Crime Prevention and Privacy Compact

Allowable costs may include activities such as—

a. paying reasonable costs associated with the adoption and implementation of the National Crime Prevention and Privacy Compact, including those associated with state review and enactment of the Compact, and the development and implementation of procedures (including purchase of equipment and development of software) necessary to facilitate operations pursuant to Compact protocols including those relating to participation in the FBI’s National Fingerprint File (NFF).

b. automating criminal record databases;

c. synchronizing records between the state and the FBI; and

d. developing software and hardware necessary to enable electronic access to state records on an intrastate or interstate basis.

Amount and Length of Awards

All awards are subject to the availability of appropriated funds and to any modifications or additional requirements that may be imposed by law. The FY 2013 total appropriation is $6 million.

FY 2013 NCHIP awards will be “new” awards as opposed to supplemental awards, and will be made for up to 12 months. Since the program builds on long-term NCHIP activity, grantees will
have the flexibility to begin funded activities immediately on receipt of the award or as late as October 1, 2012. All activities must be scheduled to be completed by September 30, 2014. FY 2013 projects may overlap with FY 2012 projects or may run consecutively.

Budget Information

Limitation on Use of Award Funds for Employee Compensation; Waiver

With respect to any award of more than $250,000 made under this solicitation, recipients may not use federal funds to pay total cash compensation (salary plus cash bonuses) to any employee of the award recipient at a rate that exceeds 110% of the maximum annual salary payable to a member of the Federal Government’s Senior Executive Service (SES) at an agency with a Certified SES Performance Appraisal System for that year. The 2012 salary table for SES employees is available at www.opm.gov/oca/12tables/indexSES.asp. Note: A recipient may compensate an employee at a greater rate, provided the amount in excess of this compensation limitation is paid with non-federal funds. (Any such additional compensation will not be considered matching funds where match requirements apply.)

The Director of the Bureau of Justice Statistics may exercise discretion to waive, on an individual basis, the limitation on compensation rates allowable under an award. An applicant requesting a waiver should include a detailed justification in the budget narrative of the application. Unless the applicant submits a waiver request and justification with the application, the applicant should anticipate that OJP will request the applicant to adjust and resubmit the budget.

The justification should include the particular qualifications and expertise of the individual, the uniqueness of the service the individual will provide, the individual’s specific knowledge of the program or project being undertaken with award funds, and a statement explaining that the individual’s salary is commensurate with the regular and customary rate for an individual with his/her qualifications and expertise, and for the work to be done.

Minimization of Conference Costs

OJP encourages applicants to review the OJP guidance on conference approval, planning, and reporting that is available on the OJP Web site at www.ojp.gov/funding/confcost.htm. This guidance sets out the current OJP policy, which requires all funding recipients that propose to hold or sponsor conferences (including, meetings, trainings, and other similar events) to minimize costs, requires OJP review and prior written approval of most conference costs for cooperative agreement recipients (and certain costs for grant recipients), and generally prohibits the use of OJP funding to provide food and beverages at conferences. The guidance also sets upper limits on many conference costs, including facility space, audio/visual services, logistical planning services, programmatic planning services, and food and beverages (in the rare cases where food and beverage costs are permitted at all).

Prior review and approval of conference costs can take time (see the guidance for specific deadlines), and applicants should take this into account when submitting proposals. Applicants also should understand that conference cost limits may change and that they should check the guidance for updates before incurring such costs.
Note on food and beverages: OJP may make exceptions to the general prohibition on using OJP funding for food and beverages, but will do so only in rare cases where food and beverages are not otherwise available (e.g., in extremely remote areas); the size of the event and capacity of nearby food and beverage vendors would make it impractical to not provide food and beverages; or a special presentation at a conference requires a plenary address where conference participants have no other time to obtain food and beverages. Any such exception requires OJP’s prior written approval. The restriction on food and beverages does not apply to water provided at no cost, but does apply to any and all other refreshments, regardless of the size or nature of the meeting. Additionally, this restriction does not affect direct payment of per diem amounts to individuals in a travel status under your organization’s travel policy.

**Match Requirement (cash or in-kind)**

Federal funds awarded under this program may not cover more than 90 percent of the total costs of the project. Applicants must identify the source of the 10 percent non-federal portion of the total project costs and how they will use match funds. If a successful applicant’s proposed match exceeds the required match amount, and OJP approves the budget, the total match amount incorporated into the approved budget becomes mandatory and subject to audit. (Match is restricted to the same uses of funds as allowed for the federal funds.) Applicants may satisfy this match requirement with either cash or in-kind services. The formula for calculating the match is:

\[
\text{Federal Award Amount} = \frac{\text{Adjusted (Total) Project Costs}}{\text{Federal Share Percentage}}
\]

Required Recipient’s Share Percentage \times \text{Adjusted Project Cost} = \text{Required Match}

**Example**: 90%/10% match requirement: for a federal award amount of $500,000, calculate match as follows:

\[
\frac{500,000}{90} \times 10\% \times 555,555 = 55,555 \text{ match}
\]

Applicants are encouraged to propose matching and/or leveraging the NCHIP award to the maximum extent possible with other resources in the application. The narrative should include a description of cash contributions, in-kind services, or activities, with accompanying fiscal implications which will serve as the match for activities funded under NCHIP.

**Performance Measures**

To assist the Department with fulfilling its responsibilities under the Government Performance and Results Act of 1993 (GPRA), Public Law 103-62, and the GPRA Modernization Act of 2010, Public Law 111–352, applicants that receive funding under this solicitation must provide data that measure the results of their work done under this solicitation. OJP will require any award recipient, post award, to provide the data requested in the “Data Grantee Provides” column so that OJP can calculate values for the “Performance Measures” column. Performance measures for this solicitation are as follows:
<table>
<thead>
<tr>
<th><strong>Objective</strong></th>
<th><strong>Performance Measure(s)</strong></th>
<th><strong>Data Grantee Provides</strong></th>
</tr>
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<tbody>
<tr>
<td>Improve criminal history record systems in the states and territories to support background checks for the purposes of identifying ineligible firearms purchasers, as well as persons ineligible to hold positions involving children, the elderly, or the disabled.</td>
<td>Percentage of recent state/tribal records which are automated.</td>
<td>Number of criminal history records, manual and automated, in the state’s/tribe’s criminal history file.</td>
</tr>
<tr>
<td></td>
<td>Percentage of records accessible through Interstate Identification Index (III).</td>
<td>Number of fully automated records (records for which the master name index and entire criminal history are automated) in the state’s or tribe’s criminal history database.</td>
</tr>
<tr>
<td></td>
<td>Percentage of applications for firearms transfers rejected primarily for the presence of a prior felony conviction.</td>
<td>Number of records available through the Interstate Identification Index (III) System (including arrests and case outcomes).</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Number of arrests reported to the repository by mail, fax, electronic, and other means of submission; of these, the number communicated by automated interface.</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Number of court dispositions reported to the repository by mail, fax, electronic, and other means of submission.</td>
</tr>
<tr>
<td>Ensure that the infrastructure is developed to connect each state’s and tribe’s records systems to national records and, in turn, to connect each state’s background check databases to one another.</td>
<td>Number of states and tribes participating in the FBI’s Integrated Automated Fingerprint Identification System (IAFIS).</td>
<td>Number of records submitted to the FBI’s Integrated Automated Fingerprint Identification System (IAFIS).</td>
</tr>
<tr>
<td></td>
<td>Number of states and tribes participating in the FBI’s protection order file (POF).</td>
<td>Number of records submitted to the FBI’s protection order file (POF).</td>
</tr>
</tbody>
</table>

OJP does not require applicants to submit performance measures data with their applications. Instead, applicants should discuss in their application their proposed methods for collecting data for performance measures. Refer to the section “What an Application Should Include” on page 13 for additional information.

**Note on Project Evaluations**
Applicants that propose to use funds awarded through this solicitation to conduct project evaluations should be aware that certain project evaluations (such as systematic investigations designed to develop or contribute to generalizable knowledge) may constitute “research” for purposes of applicable DOJ human subjects protection regulations. However, project evaluations that are intended only to generate internal improvements to a program or service, or are conducted only to meet OJP’s performance measure data reporting requirements likely do
not constitute “research.” Applicants should provide sufficient information for OJP to determine whether the particular project they propose would either intentionally or unintentionally collect and/or use information in such a way that it meets the DOJ regulatory definition of research.

Research, for the purposes of human subjects protections for OJP-funded programs, is defined as, “a systematic investigation, including research development, testing, and evaluation, designed to develop or contribute to generalizable knowledge” 28 C.F.R. § 46.102(d). For additional information on determining whether a proposed activity would constitute research, see the decision tree to assist applicants on the “Research and the Protection of Human Subjects” section of the OJP “Other Requirements for OJP Applications” Web page (www.ojp.usdoj.gov/funding/other_requirements.htm). Applicants whose proposals may involve a research or statistical component also should review the “Confidentiality” section on that Web page.

**Notice of Post-Award FFATA Reporting Requirement**

Applicants should anticipate that OJP will require all recipients (other than individuals) of awards of $25,000 or more under this solicitation, consistent with the Federal Funding Accountability and Transparency Act of 2006 (FFATA), to report award information on any first-tier subawards totaling $25,000 or more, and, in certain cases, to report information on the names and total compensation of the five most highly compensated executives of the recipient and first-tier subrecipients. Each applicant entity must ensure that it has the necessary processes and systems in place to comply with the reporting requirements should it receive funding. Reports regarding subawards will be made through the FFATA Subaward Reporting System (FSRS), found at www.fsrs.gov.

Please note also that applicants should anticipate that no subaward of an award made under this solicitation may be made to a subrecipient (other than an individual) unless the potential subrecipient acquires and provides a Data Universal Numbering System (DUNS) number.

**What an Application Should Include**

Applicants should anticipate that if they fail to submit an application that contains all of the specified elements, it may negatively affect the review of their application; and, should a decision be made to make an award, it may result in the inclusion of special conditions that preclude the recipient from accessing or using award funds pending satisfaction of the conditions.

Moreover, applicants should anticipate that applications that are determined to be nonresponsive to the scope of the solicitation, or that do not include the application elements that BJS has designated to be critical, will neither proceed to peer review nor receive further consideration. Under this solicitation, BJS has designated the following application elements as critical: Program Narrative, Budget Detail Worksheet and Budget Narrative. Applicants may combine the Budget Narrative and the Budget Detail Worksheet in one document. However, if an applicant submits only one document, it must contain both narrative and detail information.

OJP strongly recommends that applicants use appropriately descriptive file names (e.g., “Program Narrative,” “Budget Detail Worksheet and Budget Narrative,” “Timelines,”)
“Memoranda of Understanding,” “Resumes”) for all attachments. Also, OJP recommends that applicants include resumes in a single file.

1. **Information to Complete the Application for Federal Assistance (SF-424)**
   The SF-424 is a required standard form used as a cover sheet for submission of pre-applications, applications, and related information. Grants.gov and GMS take information from the applicant's profile to populate the fields on this form. When selecting "type of applicant," if the applicant is a for-profit entity, select "For-Profit Organization" or "Small Business" (as applicable).

2. **Program Narrative**
   The following sections should be included as part of the program narrative.
   a. Statement of the Problem
   b. Project Design and Implementation
   c. Capabilities and Competencies
   d. Plan for Collecting the Data Required for this Solicitation’s Performance Measures

   The program narrative should include the following sections incorporated into the sections listed above:

   **Section 1: Background and identification of needs**

   **Accomplishments.** Applicants must provide a detailed summary of the major accomplishments achieved with funding under NCHIP. This section should describe, in quantifiable terms if possible, results achieved and advances made since the inception of NCHIP. Accomplishments can be grouped in blocks of years (e.g. 1995-1999; 2000-2005; 2006 – present). Specifically address accomplishments relating to participation in each of the national databases and initiatives (i.e., III, NICS, NCIC Protection Order File, IAFIS, mental health records, and livescan/AFIS capability). Where relevant, reference should be made to surveys and data quality audits.

   **Progress on record improvement goals.** This section should include a short update of current efforts relating to improvement of criminal history and related records (including efforts supported under OJP and other federal or state funded programs) and should discuss any evaluative efforts undertaken to identify the key areas of weakness in the state's criminal record system since submission of previous NCHIP applications. Tribal applicants should discuss progress related to record automation and improvement funded by other federal sources that are applicable to the above areas.

   **Current status in specific subject areas.** Please describe the status of the applicant’s participation in each of the following subject areas in your application and include current number of records in each system, where applicable.
• **Disposition available to III.** All applicants should discuss the percentage of state records with final dispositions/case outcomes linked to arrests and available at the time of a firearm background check. Applicants should provide information on efforts to improve reporting and availability at the national level. The application should also discuss the extent to which dispositions requested in connection with a NICS inquiry have not been provided within the required time frame and must identify any problems that are delaying instant responses to NICS inquiries and identify proposed solutions to these problems.

• **NICS Index and mental health record availability.** All applications should discuss the extent to which the applicant provides information to the FBI's NICS Index. Applicants that do not submit information to this file should describe the prohibiting factors and any plans to overcome them. Additionally, all applicants should indicate whether mental health records are checked, either by the state POC or the FBI, during a NICS check. Where mental health records are accessible, please include the number of records currently available and any plans to improve availability. If mental health records are not currently accessible at the time of a background check, please describe factors which limit or prohibit exchange of mental health records.

• **Protection order files.** All applicants should indicate whether they submit information for inclusion in the FBI's NCIC Protection Order file. Applicants that submit protection orders should indicate the number of active protection orders provided to the FBI. Applicants that do not submit protection orders should describe the prohibiting factors and any plans to overcome them.

**Section 2: Description of tasks to be funded under NCHIP**

• Please describe the activities to be conducted with NCHIP funds over the project period and specifically address how activities relate to each of the priority areas identified under “Priority areas for grant funding” on Page 8. **Dollar amounts should be included for each funded task.**

• In recognition of the importance of court reporting to the development of complete and accurate criminal records, all applications should describe tasks and indicate the level of funds that will be made directly available to the courts. **Where no funds are provided for court-directed disposition reporting activities, a certification by the appropriate state or tribal court official declining participation must be included with this section.**

**Section 3: Coordination**

The administering NCHIP agency should coordinate efforts with relevant emergency management task forces and agencies to ensure that records development activities are compatible with security measures for preventing acts of terrorism.

To encourage coordination and information sharing among criminal justice systems, all OJP awards that support information technology development are subject to a special condition requiring that a description of the project be submitted to the state Information Technology
POC, if one has been designated. A copy of the correspondence can be submitted as part of Other Attachments (see below) or sent directly to BJS prior to fund drawdown.

There is no requirement that the point of contact concur with the information technology project. The intent of this condition is to facilitate communication within the state.

Recipients of funds under this solicitation should seek to ensure that any funded activities will be coordinated with related activities supported with OJP funding including awards under OJP’s Residential Substance Abuse Treatment Program, Drug Court Program, or the Mentally Ill Offender Act Program. Of particular interest are awards under these programs which may involve reportable records that can be shared with state and national record systems. To the extent feasible under state law and regulations, such records should be made available to the state criminal history record repository and federal files managed by the FBI, including III, NCIC, IAFIS and the NICS Index.

Tribal applicants should provide documentation that activities proposed for funding will be coordinated with a tribal consortia, state, or directly with the FBI.

Unexpended funds. The application should describe the specific reasons that previously awarded NCHIP funds remain unexpended (if applicable) and include the current unexpended balance.

Compatibility with other systems. The application should describe the extent to which proposed activities are compatible with NIBRS, NCIC, NICS, IAFIS, and other applicable statewide or regional criminal justice information sharing standards or plans, including state anti-terrorism

Section 4: Plan for Collecting the Data Required for this Solicitation’s Performance Measures

Submission of performance measures data is not required for the application. Performance measures are included as an alert that successful applicants will be required to submit specific data to BJS as part of their reporting requirements. For the application, the applicant should indicate an understanding of these requirements and discuss how the applicant will gather the required data, should the applicant receive funding.

3. Budget Detail Worksheet and Budget Narrative

a. Budget Detail Worksheet

A sample Budget Detail Worksheet can be found at www.ojp.gov/funding/forms/budget_detail.pdf. Applicants that submit their budget in a different format should include the budget categories listed in the sample budget worksheet.

For questions pertaining to budget and examples of allowable and unallowable costs, see the OJP Financial Guide at www.ojp.usdoj.gov/financialguide/index.htm.
b. **Budget Narrative**

The Budget Narrative should thoroughly and clearly describe every category of expense listed in the Budget Detail Worksheet. OJP expects proposed budgets to be complete, cost effective, and allowable (e.g., reasonable, allocable, and necessary for project activities).

Applicants should demonstrate in their budget narratives how they will maximize cost effectiveness of grant expenditures. Budget narratives should generally describe cost effectiveness in relation to potential alternatives and the goals of the project. For example, a budget narrative should detail why planned in-person meetings are necessary, or how technology and collaboration with outside organizations could be used to reduce costs, without compromising quality.

The narrative should be mathematically sound and correspond with the information and figures provided in the Budget Detail Worksheet. The narrative should explain how the applicant estimated and calculated all costs, and how they are relevant to the completion of the proposed project. The narrative may include tables for clarification purposes but need not be in a spreadsheet format. As with the Budget Detail Worksheet, the Budget Narrative should be broken down by year.

c. **Match**

There is a 10% cash or in-kind match requirement in connection with the FY 2013 NCHIP program. The narrative should include a description of cash contributions, in-kind services, or activities (with accompanying fiscal implications) that will serve as the match for activities funded under NCHIP. BJS will consider all documented efforts underway in the jurisdiction which are designed to contribute to, or meet, NCHIP program goals to be allowable in support of the 10% match requirement. BJS will work with applicants to ensure that they properly identify and quantify all records improvement activities being undertaken within the jurisdiction so as to include, where appropriate, these improvement efforts within the match definition.

4. **Indirect Cost Rate Agreement (if applicable)**

Indirect costs are allowed only if the applicant has a federally approved indirect cost rate. (This requirement does not apply to units of local government.) Attach a copy of the federally approved indirect cost rate agreement to the application. Applicants that do not have an approved rate may request one through their cognizant federal agency, which will review all documentation and approve a rate for the applicant organization, or, if the applicant’s accounting system permits, costs may be allocated in the direct cost categories. If DOJ is the cognizant federal agency, obtain information needed to submit an indirect cost rate proposal at [www.ojp.usdoj.gov/funding/pdfs/indirect_costs.pdf](http://www.ojp.usdoj.gov/funding/pdfs/indirect_costs.pdf).

5. **Tribal Authorizing Resolution (if applicable)**

Tribes, tribal organizations, or third parties proposing to provide direct services or assistance to residents on tribal lands should include in their applications a resolution, a letter, affidavit, or other documentation, as appropriate, that certifies that the applicant has the legal authority from the tribe(s) to implement the proposed project on tribal lands. In those instances when an organization or consortium of tribes applies for a grant on behalf of a
tribe or multiple specific tribes, then the application should include appropriate legal
documentation, as described above, from all tribes that would receive services/assistance
under the grant. A consortium of tribes for which existing consortium bylaws allow action
without support from all tribes in the consortium (i.e., without an authorizing resolution or
comparable legal documentation from each tribal governing body) may submit, instead, a
copy of its consortium bylaws with the application.

Applicants that are unable to submit with the application a fully-executed (i.e., signed) copy
of appropriate legal documentation, as described above, consistent with the applicable
tribe’s governance structure, should, at minimum, submit an unsigned, draft version of such
legal documentation as part of its application (except in cases where, with respect to a tribal
consortium applicant, consortium bylaws allow action without the support of all consortium
member tribes). If selected for funding, Bureau of Justice Statistics will make use of and
access to funds contingent on receipt of the fully-executed legal documentation.

6. Additional Attachments

The following documents should be submitted as attachments:

a. letter of support/commitment from the courts (particularly if no funds are going to the
courts);

b. letter to the state Information Technology POC describing the current application
request, as referenced above;

c. 1-year project timeline outlining each activity, completion time, and responsible party.

d. applicant disclosure of pending applications.

Applicants are to disclose whether they have pending applications for federally funded
assistance that include requests for funding to support the same project being proposed
under this solicitation and will cover the identical cost items outlined in the budget
narrative and worksheet in the application under this solicitation. The disclosure should
include both direct applications for federal funding (e.g., applications to federal agencies)
and indirect applications for such funding (e.g., applications to State agencies that will be
subawarding federal funds).

OJP seeks this information to help avoid any inappropriate duplication of funding.
Leveraging multiple funding sources in a complementary manner to implement
comprehensive programs or projects is encouraged and is not seen as inappropriate
duplication.

Applicants that have pending applications as described above are to provide the
following information about pending applications submitted within the last 12 months:

- the Federal or State funding agency
- the solicitation name/project name
- the point of contact information at the applicable funding agency
Applicants should include the table as a separate attachment, with the file name “Disclosure of Pending Applications,” to their application. Applicants that do not have pending applications as described above are to include a statement to this effect in the separate attachment page. (e.g., “[Applicant Name] does not have pending applications submitted within the last 12 months for federally funded assistance that include requests for funding to support the same project being proposed under this solicitation and will cover the identical cost items outlined in the budget narrative and worksheet in the application under this solicitation.”)

7. **Other Standard Forms**

   Additional forms that OJP may require in connection with an award are available on OJP’s funding page at [www.ojp.usdoj.gov/funding/forms.htm](http://www.ojp.usdoj.gov/funding/forms.htm). For successful applicants, receipt of funds may be contingent upon submission of all necessary forms. Note in particular the following forms:

   a. **Standard Assurances**

      Applicants must read, certify, and submit this form in GMS prior to the receipt of any award funds.

   b. **Certifications Regarding Lobbying; Debarment, Suspension and Other Responsibility Matters; and Drug-Free Workplace Requirements**

      Applicants must read, certify, and submit in GMS prior to the receipt of any award funds.

   c. **Accounting System and Financial Capability Questionnaire** Any applicant (other than an individual) that is a non-governmental entity and that has not received any award from OJP within the past 3 years, must download, complete, and submit this form.

*These OJP Standard Assurances and Certifications are forms which applicants accept in GMS. They are not additional forms to be uploaded at the time of application submission.

**Selection Criteria**

All applications should be responsive to this Program Announcement. Applicants are strongly
encouraged to review the evaluation criteria BJS will use in making funding decisions before deciding whether to submit an application for this competitive solicitation. Applicants should understand that applications should respond to priorities identified and that full funding may not be possible for all proposed activities. For FY 2013, NCHIP grants will be made on a competitive basis. Completeness of the application, in terms of all required information, will be a key consideration for BJS. Awards will also be based on the following review criteria:

1) **Statement of the Problem as Described in the Program Narrative (30%)**

   • the application proposes to directly address one or more of the priorities as identified in the solicitation.

   • the extent to which the application addresses the scope of the need and identifies quantifiable measures to demonstrate how the funds will improve the quality, completeness, and accessibility of records at the national level.

2) **Project/Program Design and Implementation (20%)**

   • the extent to which the application recognizes the role of the courts in ensuring complete records.

   • the extent to which the proposal appears reasonable in light of the applicant's current level of system development and statutory framework.

   • the extent to which the application demonstrates the technical feasibility of the proposed task(s) and details the specific implementation plan to achieve the intended deliverables.

3) **Capabilities/Competencies (25%)**

   • evidence of applicant's progress in record quality improvement efforts as demonstrated by making relevant records available for national background checks and the reported number of records currently available in the national files.

   • the extent to which the applicant has fulfilled goals of previous NCHIP awards (or related criminal record improvement awards), including consideration of the total funds already awarded and expended funds from previous awards.

   • the applicant’s commitment to the national record system as evidenced by membership in III and participation in the FBI's NFF, and the current status of development of its criminal records.

4) **Plan for Collecting the Data required for this Solicitation’s Performance Measures (5%)**

5) **Budget complete; reasonable and allowable; cost effective; and necessary for project activities (15%)**
• the reasonableness of the budget, including the basis of the estimates, nature of the proposed expenditures, and their relation to the priorities identified herein.

• the extent to which the applicant proposes to match and/or leverage the NCHIP award with other resources.

• the extent to which the applicant proposes to leverage funds to directly support activities associated with the proposed tasks.

6) Impact/Outcomes and Evaluation (5%)

• the extent to which the application identifies the anticipated outcomes of the proposed project(s) in quantifiable terms to demonstrate the anticipated level of impact at the national level.

Review Process

OJP is committed to ensuring a fair and open process for awarding grants. BJS reviews the application to make sure that the information presented is reasonable, understandable, measurable, and achievable, as well as consistent with the solicitation.

Peer reviewers will review the applications submitted under this solicitation that meet basic minimum requirements. BJS may use either internal peer reviewers, external peer reviewers, or a combination, to review the applications. An external peer reviewer is an expert in the subject matter of a given solicitation who is NOT a current DOJ employee. An internal reviewer is a current DOJ employee who is well-versed or has expertise in the subject matter of this solicitation. A peer review panel will evaluate, score, and rate applications that meet basic minimum requirements. Peer reviewers’ ratings and any resulting recommendations are advisory only. In addition to peer review ratings, considerations for award recommendations and decisions may include, but are not limited to, underserved populations, geographic diversity, strategic priorities, past performance, and available funding.

The Office of the Chief Financial Officer (OCFO), in consultation with BJS, reviews applications for potential discretionary awards to evaluate the fiscal integrity and financial capability of applicants, examines proposed costs to determine if the Budget Detail Worksheet and Budget Narrative accurately explain project costs, and determines whether costs are reasonable, necessary, and allowable under applicable federal cost principles and agency regulations.

All final award decisions will be made by the Director of the Bureau of Justice Statistics, who may consider factors including, but not limited to, underserved populations, geographic diversity, strategic priorities, past performance, and available funding when making awards.

Additional Requirements

Applicants selected for awards must agree to comply with additional legal requirements upon acceptance of an award. OJP encourages applicants to review the information pertaining to these additional requirements prior to submitting an application. Additional information for each requirement can be found at www.ojp.usdoj.gov/funding/other_requirements.htm.
• Civil Rights Compliance
• Civil Rights Compliance Specific to State Administering Agencies
• Faith-Based and Other Community Organizations
• Confidentiality
• Research and the Protection of Human Subjects
• Anti-Lobbying Act
• Financial and Government Audit Requirements
• National Environmental Policy Act (NEPA)
• DOJ Information Technology Standards (if applicable)
• Single Point of Contact Review
• Non-Supplanting of State or Local Funds
• Criminal Penalty for False Statements
• Compliance with Office of Justice Programs Financial Guide
• Suspension or Termination of Funding
• Nonprofit Organizations
• For-profit Organizations
• Government Performance and Results Act (GPRA)
• Rights in Intellectual Property
• Federal Funding Accountability and Transparency Act of 2006 (FFATA)
• Awards in Excess of $5,000,000 – Federal Taxes Certification Requirement
• Policy and Guidance for Conference Approval, Planning, and Reporting
• OJP Training Guiding Principles for Grantees and Subgrantees
How to Apply

Applicants must submit applications through Grants.gov. Applicants must first register with Grants.gov in order to submit an application through Grants.gov, a “one-stop storefront” to find federal funding opportunities and apply for funding. Find complete instructions on how to register and submit an application at www.Grants.gov. Applicants that experience technical difficulties during this process should call the Grants.gov Customer Support Hotline at 800-518-4726 or 606–545–5035, 24 hours a day, 7 days a week, except federal holidays. Registering with Grants.gov is a one-time process; however, processing delays may occur, and it can take several weeks for first-time registrants to receive confirmation and a user password. OJP encourages applicants to register several weeks before the application submission deadline. In addition, OJP urges applicants to submit applications 72 hours prior to the application due date to allow time to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification.

Note: BJS encourages all prospective applicants to sign up for Grants.gov email notifications regarding this solicitation. If this solicitation is cancelled or modified, individuals who sign up with Grants.gov for email updates will be notified.

All applicants are required to complete the following steps:

1. **Acquire a Data Universal Numbering System (DUNS) number.** In general, the Office of Management and Budget requires that all applicants (other than individuals) for federal funds include a DUNS number in their applications for a new award or a supplement to an existing award. A DUNS number is a unique nine-digit sequence recognized as the universal standard for identifying and differentiating entities receiving federal funds. The identifier is used for tracking purposes and to validate address and point of contact information for federal assistance applicants, recipients, and subrecipients. The DUNS number will be used throughout the grant life cycle. Obtaining a DUNS number is a free, one-time activity. Call Dun and Bradstreet at 866–705–5711 to obtain a DUNS number or apply online at www.dnb.com. A DUNS number is usually received within 1-2 business days.

2. **Acquire registration with the System for Award Management (SAM).** SAM replaces the Central Contractor Registration (CCR) database as the repository for standard information about federal financial assistance applicants, recipients, and subrecipients. OJP requires all applicants (other than individuals) for federal financial assistance to maintain current registrations in the SAM database. Applicants must be registered in SAM to successfully register in Grants.gov. (Previously, organizations that had submitted applications via Grants.gov were registered with CCR, as it was a requirement for Grants.gov registration. SAM registration replaces CCR as a pre-requisite for Grants.gov registration.) Applicants must update or renew their SAM registration annually to maintain an active status. Applicants that were previously registered in the CCR database must, at a minimum:
   - Create a SAM account;
   - Log in to SAM and migrate permissions to the SAM account (all the entity registrations and records should already have been migrated).
Applicants that were not previously registered in the CCR database must register in SAM prior to registering in Grants.gov. Information about SAM registration procedures can be accessed at www.sam.gov.

3. Acquire an Authorized Organization Representative (AOR) and a Grants.gov username and password. Complete the AOR profile on Grants.gov and create a username and password. The applicant organization’s DUNS number must be used to complete this step. For more information about the registration process, go to www.grants.gov/applicants/get_registered.jsp.

4. Acquire confirmation for the AOR from the E-Business Point of Contact (E-Biz POC). The E-Biz POC at the applicant organization must log into Grants.gov to confirm the applicant organization’s AOR. Note that an organization can have more than one AOR.

5. Search for the funding opportunity on Grants.gov. Use the following identifying information when searching for the funding opportunity on Grants.gov. The Catalog of Federal Domestic Assistance (CFDA) number for this solicitation is 16.554, titled “National Criminal History Improvement Program (NCHIP)”and the funding opportunity number is BJS-2013-3534.

6. Complete the Disclosure of Lobbying Activities. All applicants must complete this information. Applicants that expend any funds for lobbying activities must provide the detailed information requested on the form, Disclosure of Lobbying Activities (SF-LLL). Applicants that do not expend any funds for lobbying activities should enter “N/A” in the required highlighted fields.

7. Submit an application consistent with this solicitation by following the directions in Grants.gov. Within 24–48 hours after submitting the electronic application, the applicant should receive an e-mail validation message from Grants.gov. The message will state whether the application has been received and validated, or rejected due to errors, with an explanation. Important: OJP urges applicants to submit applications at least 72 hours prior of the application due date to allow time to receive validation messages or rejection notifications from Grants.gov, and to correct in a timely fashion any problems that may have caused a rejection notification.

Note: Grants.gov only permits the use of specific characters in names of attachment files. Valid file names may only include the following characters: A-Z, a-z, 0-9, underscore (_), hyphen (-), space, and period. Grants.gov will forward the application to OJP’s Grants Management System (GMS). GMS does not accept executable file types as application attachments. These disallowed file types include, but are not limited to, the following extensions: .com, .bat, .exe, .vbs, .cfg, .dat, .db, .dbf, .dll, .ini, .log, .ora, .sys, and .zip.

Note: Duplicate Applications
If an applicant submits multiple versions of an application, BJS will review the most recent version submitted.
Experiencing Unforeseen Grants.gov Technical Issues

Applicants that experience unforeseen Grants.gov technical issues beyond their control that prevent them from submitting their application by the deadline must e-mail the BJS contact identified in the Contact Information section on page 1 within 24 hours after the application deadline and request approval to submit their application. The e-mail must describe the technical difficulties, and include a timeline of the applicant’s submission efforts, the complete grant application, the applicant’s DUNS number, and any Grants.gov Help Desk or SAM tracking number(s). Note: BJS does not automatically approve requests. After the program office reviews the submission, and contacts the Grants.gov or SAM Help Desks to validate the reported technical issues, OJP will inform the applicant whether the request to submit a late application has been approved or denied. If the technical issues reported cannot be validated, OJP will reject the application as untimely.

The following conditions are not valid reasons to permit late submissions: (1) failure to register in sufficient time, (2) failure to follow Grants.gov instructions on how to register and apply as posted on its Web site, (3) failure to follow each instruction in the OJP solicitation, and (4) technical issues with the applicant’s computer or information technology environment, including firewalls.

Notifications regarding known technical problems with Grants.gov, if any, are posted at the top of the OJP funding Web page at www.ojp.usdoj.gov/funding/solicitations.htm.

Provide Feedback to OJP on This Solicitation

To assist OJP in improving its application and award processes, we encourage applicants to provide feedback on this solicitation, the application submission process, and/or the application review/peer review process. Feedback may be provided to OJPSolicitationFeedback@usdoj.gov.

IMPORTANT: This email is for feedback and suggestions only. Replies are not sent from this mailbox. If you have specific questions on any program or technical aspect of the solicitation, you must directly contact the appropriate number or email listed on the front of this solicitation document. These contacts are provided to help ensure that you can directly reach an individual who can address your specific questions in a timely manner.

If you are interested in being a reviewer for other OJP grant applications, please email your resume to ojppeerreview@lmbps.com. The OJP Solicitation Feedback email account will not forward your resume. Note: Neither you nor anyone else from your organization can be a peer reviewer in a competition in which you or your organization have submitted an application.
## Application Checklist
### FY 2013 National Criminal History Improvement Program

This application checklist has been created to assist in developing an application.

### Eligibility Requirement:
- _____ Agency Designated by the Governor to Administer NCHIP
- _____ Federally recognized tribal entity

### What an Application Should Include:
- _____ Application for Federal Assistance (SF-424)  (see page 14)
- _____ Program Narrative  (see pages 14-16)
- _____ Budget Detail Worksheet  (see page 16)
- _____ Budget Narrative  (see page 17)
- _____ Indirect Cost Rate Agreement (if applicable)  (see page 17)
- _____ Tribal Authorizing Resolution (if applicable)  (see page 17)
- _____ Additional Attachments  (see pages 18-19)
  - ______ Letter of Support/Commitment from the Courts
  - ______ Letter to State IT POC
  - ______ 1-year Project Period Timeline
  - ______ Disclosure of Pending Applications
- _____ Other Standard Forms as applicable (see page 19), including:
  - ______ Accounting System and Financial Capability Questionnaire (if applicable)